For any -1 < y < 1, there are 4 values of  $\theta$  in this interval that yield  $\cos \theta = y$ . But this is not true for y = 1 or y = -1. The graph is symmetric about the *y*-axis, and the value of cosine is 1 when  $\theta = 0$ . You need to find the other points where the value of cosine is 1.